

# STATE OF TENNESSEE DEPARTMENT OF ENVIRONMENT AND CONSERVATION DIVISION OF WATER RESOURCES

William R. Snodgrass - Tennessee Tower 312 Rosa L. Parks Avenue, 11<sup>th</sup> Floor Nashville, Tennessee 37243-1102

October 10, 2016

Robert Thomas
Park Ranger
e-copy: Robert.Thomas@tn.gov
Booker T. Washington State Park
5801 Champion Road
Chattanooga, TN 37416

Subject: **Draft of NPDES Permit No. TN0064840** 

TDEC - Booker T. Washington State Park Chattanooga, Hamilton County, Tennessee

Dear Thomas:

Enclosed please find a draft copy of the NPDES Permit No. TN0064840 which the Division of Water Resources proposes to issue. This draft copy is furnished to you solely for your review of its provisions. No wastewater discharges are authorized by this modified permit. The issuance of an official modified permit is contingent upon your meeting all of the requirements of the Tennessee Water Quality Control Act and the Rules and Regulations of the Tennessee Water Quality, Oil and Gas Board.

Also enclosed is a copy of the public notice that announces our intent to issue this permit. The notice affords the public an opportunity to review the draft permit and, if necessary, request a public hearing on this issuance process. If you disagree with the provisions and requirements contained in the draft permit, you have thirty (30) days from the date of this correspondence to notify the division of your objections. If your objections cannot be resolved, you may appeal this permit upon issuance. This appeal should be filed in accordance with Section 69-3-110 of the Tennessee Code Annotated.

If you have questions, please contact the Chattanooga Environmental Field Office at 1-888-891-TDEC; or, at this office, please contact Ms. Maybelle T. Sparks at (615) 532-0651 or by E-mail at Maybelle. Sparks@tn.gov.

Sincerely,

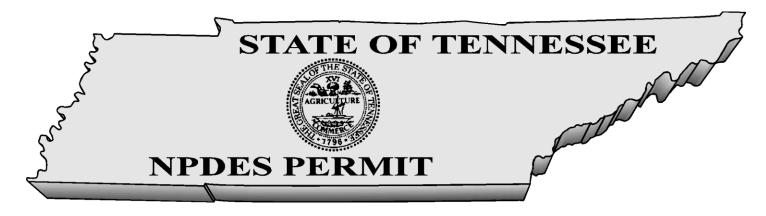
Vojin Janjić

Manager, Water-Based Systems

Enclosure

cc: Permit Section File

Chattanooga Environmental Field Office



# No. TN0064840

Authorization to discharge under the National Pollutant Discharge Elimination System (NPDES)

Issued By

STATE OF TENNESSEE

DEPARTMENT OF ENVIRONMENT AND CONSERVATION
DIVISION OF WATER RESOURCES
William R. Snodgrass - Tennessee Tower
312 Rosa L. Parks Avenue, 11<sup>th</sup> Floor
Nashville, Tennessee 37243-1102

Under authority of the Tennessee Water Quality Control Act of 1977 (T.C.A. 69-3-101 <u>et seq.</u>) and the delegation of authority from the United States Environmental Protection Agency under the Federal Water Pollution Control Act, as amended by the Clean Water Act of 1977 (33 U.S.C. 1251, <u>et seq.</u>)

Discharger:	Booker 1. Washington State Park
is authorized to discharge:	swimming pool filter backwash and storm water through Outfall 001
from a facility located at: Tennessee	5801 Champion Road, Chattanooga, Hamilton County,
to receiving waters named:	Tennessee River at mile 473.5
in accordance with effluent limitations, n	nonitoring requirements and other conditions set forth herein.
This permit shall become effective on:	
This permit shall expire on:	
Issuance date:	
	for Tisha Calabrese Benton Director

CN-0759 RDA 2366

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MTS TN0064840.DOC

# A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

Booker T. Washington State Park is authorized to discharge swimming pool filter backwash and storm water through Outfall 001 to Tennessee River at mile 473.5.

These discharges shall be limited and monitored by the permittee as specified below:

Descr	Description : External Outfall, Number : 001, Monitoring : Effluent Gross, Season : All Year									
Code	<u>Parameter</u>	Qualifier	<u>Value</u>	<u>Unit</u>	Sample Type	Frequency	Statistical Base			
00400	рН	>=	6.0	SU	Grab	Once Per Discharge	Minimum			
00400	рН	<=	9.0	SU	Grab	Once Per Discharge	Maximum			
00530	Total Suspended Solids (TSS)	<=	40	mg/L	Grab	Once Per Discharge	Daily Maximum			
00545	Settleable Solids	<=	0.5	mL/L	Grab	Once Per Discharge	Daily Maximum			
50050	Flow	Report	-	Mgal/d	Instantaneous	Once Per Discharge	Daily Maximum			
50050	Flow	Report	-	Mgal/d	Instantaneous	Once Per Discharge	Monthly Average			
50060	Chlorine, total residual (TRC)	<=	2.0	mg/L	Grab	Once Per Discharge	Daily Maximum			

Additional monitoring requirements and conditions applicable to Outfall 001 include:

There shall be no distinctly visible floating solids, scum, foam, oily slick, or the formation of slimes, bottom deposits or sludge banks of such size or character that may be detrimental to fish and aquatic life.

The wastewater discharge shall not contain pollutants in quantities that will be hazardous or otherwise detrimental to humans, livestock, wildlife, plant life, or fish and aquatic life in the receiving stream.

Sludge or any other material removed by any treatment works must be disposed of in a manner, which prevents its entrance into or pollution of any surface or subsurface waters. Additionally, the disposal of such sludge or other material must be in compliance with the Tennessee Solid Waste

Disposal Act, TCA 68-31-101 et seq. and the Tennessee Hazardous Waste Management Act, TCA 68-46-101 et seq.

Nothing in this permit authorizes take for the purposes of a facility's compliance with the Endangered Species Act." (40 C.F.R. 125.98(b)(1))

NOTE: For the monitoring and reporting of measurements of FLOW, the "Monthly Avg." shall be the <u>total flow volume</u> during the reporting period divided by the number of <u>calendar days</u> in that period. The "Daily Max." shall be the <u>total flow volume for the day</u> with the greatest amount of discharge during the reporting period. Example: 3 discharges of 15,000 gallons/day and 1 discharge of 20,000 gallons/day during a 1-month period results in a Monthly Avg. of 65,000 gallons/30 days, or 2,166 gallons/day (to be reported as 0.002166 MGD). The Daily Maximum to be reported for this example is 20,000 gallons/day or 0.020 MGD.

# B. MONITORING PROCEDURES

# 1. Representative Sampling

Samples and measurements taken in compliance with the monitoring requirements specified herein shall be representative of the volume and nature of the monitored discharge, and shall be taken after treatment and prior to mixing with uncontaminated storm water runoff or the receiving stream.

# 2. Sampling Frequency

If there is a discharge from a permitted outfall on any given day during the monitoring period, the permittee must sample and report the results of analyses accordingly, and the permittee should not mark the 'No Discharge' box on the Discharge Monitoring Report form.

The permittee should mark the 'No Discharge' box on the Discharge Monitoring Report form only if a permitted outfall does not discharge at any time during the monitoring period. If the outfall discharges effluent at any time during the monitoring period, the permittee must provide at least one sampling result from the effluent of that outfall.

# 3. Test Procedures

- a. Test procedures for the analysis of pollutants shall conform to regulations published pursuant to Section 304 (h) of the Clean Water Act (the "Act"), as amended, under which such procedures may be required.
- b. Unless otherwise noted in the permit, all pollutant parameters shall be determined according to methods prescribed in Title 40, CFR Part 136, as amended, promulgated pursuant to Section 304 (h) of the Act.

In instances where permit limits established through implementation of applicable water criteria are below analytical capabilities, compliance with those limits will be determined using the detection limits described in the TN Rules, Chapter 0400-40-03-.05(8).

# 4. Recording of Results

For each measurement or sample taken pursuant to the requirements of this permit, the permittee shall record the following information:

- a. The exact place, date and time of sampling;
- b. The exact person(s) collecting samples;
- c. The dates and times the analyses were performed;
- d. The person(s) or laboratory who performed the analyses;
- e. The analytical techniques or methods used, and;
- f. The results of all required analyses.

# 5. Records Retention

All records and information resulting from the monitoring activities required by this permit including all records of analyses performed and calibration and maintenance of instrumentation shall be retained for a minimum of three (3) years, or longer, if requested by the Division of Water Resources.

# C. DEFINITIONS

A **bypass** is defined as the intentional diversion of waste streams from any portion of a treatment facility.

A *calendar day* is defined as the 24-hour period from midnight to midnight or any other 24-hour period that reasonably approximates the midnight to midnight time period.

The *Daily Maximum Amount*, is a limitation measured in pounds per day (lb/day), on the total amount of any pollutant in the discharge by weight during any calendar day.

The *Daily Maximum Concentration* is a limitation on the average concentration, in milligrams per liter (mg/L), of the discharge during any calendar day. When a proportional-to-flow composite sampling device is used, the daily concentration is the concentration of that 24-hour composite; when other sampling means are used, the daily concentration is the arithmetic mean of the concentrations of equal volume samples collected during any calendar day or sampling period.

**Discharge** or "discharge of a pollutant" refers to the addition of pollutants to waters from a source.

**Dry Weather Flow** shall be construed to represent discharges consisting of process and/or non-process wastewater only.

An *ecoregion* is a relatively homogeneous area defined by similarity of climate, landform, soil, potential natural vegetation, hydrology, or other ecologically relevant variables.

A *Grab Sample*, for the purposes of this permit, is defined as a single effluent sample of at least 100 milliliters (sample volumes <100 milliliters are allowed when specified per standard methods, latest edition) collected at a randomly selected time over a period not exceeding 15 minutes. The sample(s) shall be collected at the period(s) most representative of the total discharge.

The *Instantaneous Concentration* is a limitation on the concentration, in milligrams per liter (mg/L), of any pollutant contained in the discharge determined from a grab sample taken at any point in time.

The *monthly average amount*, shall be determined by the summation of all the measured daily discharges by weight divided by the number of days during the calendar month when the measurements were made.

The *monthly average concentration*, other than for *E. coli* bacteria, is the arithmetic mean of all the composite or grab samples collected in a one-calendar month period.

A **one week period** (or **calendar-week**) is defined as the period from Sunday through Saturday. For reporting purposes, a calendar week that contains a change of month shall be considered part of the latter month.

**Pollutant** means sewage, industrial wastes, or other wastes.

A **Qualifying Storm Event** is one which is greater than 0.1 inches and that occurs after a period of at least 72 hours after any previous storm event with rainfall of 0.1 inches or greater.

A *rainfall event* is defined as any occurrence of rain, preceded by 10 hours without precipitation that results in an accumulation of 0.01 inches or more. Instances of rainfall occurring within 10 hours of each other will be considered a single rainfall event.

A *rationale* (or "fact sheet") is a document that is prepared when drafting an NPDES permit or permit action. It provides the technical, regulatory and administrative basis for an agency's permit decision.

A **reference site** means least impacted waters within an ecoregion that have been monitored to establish a baseline to which alterations of other waters can be compared.

A **reference condition** is a parameter-specific set of data from regional reference sites that establish the statistical range of values for that particular substance at least-impacted streams.

A **subecoregion** is a smaller, more homogenous area that has been delineated within an ecoregion.

**Upset** means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.

The term, *washout* is applicable to activated sludge plants and is defined as loss of mixed liquor suspended solids (MLSS) of 30.00% or more from the aeration basin(s).

**Waters** means any and all water, public or private, on or beneath the surface of the ground, which are contained within, flow through, or border upon Tennessee or any portion thereof except those bodies of water confined to and retained within the limits of private property in single ownership which do not combine or effect a junction with natural surface or underground waters.

The **weekly average amount**, shall be determined by the summation of all the measured daily discharges by weight divided by the number of days during the calendar week when the measurements were made.

The **weekly average concentration**, is the arithmetic mean of all the composite samples collected in a one-week period. The permittee must report the highest weekly average in the one-month period.

**Wet Weather Flow** shall be construed to represent storm water runoff which, in combination with all process and/or non-process wastewater discharges, as applicable, is discharged during a qualifying storm event.

# D. ACRONYMS AND ABBREVIATIONS

1Q10 – 1-day minimum, 10-year recurrence interval

30Q5 – 30-day minimum, 5-year recurrence interval

7Q10 – 7-day minimum, 10-year recurrence interval

BAT – best available technology economically achievable

BCT – best conventional pollutant control technology

BDL – below detection level

BOD<sub>5</sub> – five day biochemical oxygen demand

BPT – best practicable control technology currently available

CBOD<sub>5</sub> – five day carbonaceous biochemical oxygen demand

CEI – compliance evaluation inspection

CFR - code of federal regulations

CFS – cubic feet per second

CFU – colony forming units

CIU – categorical industrial user

CSO - combined sewer overflow

DMR – discharge monitoring report

D.O. – dissolved oxygen

E. coli – Escherichia coli

EFO - environmental field office

LB(lb) - pound

 $IC_{25}$  – inhibition concentration causing 25% reduction in survival, reproduction and growth of the test organisms

IU - industrial user

IWS - industrial waste survey

LC<sub>50</sub> – acute test causing 50% lethality

MDL - method detection level

MGD - million gallons per day

MG/L(mg/l) - milligrams per liter

ML - minimum level of quantification

ml - milliliter

MLSS - mixed liquor suspended solids

MOR – monthly operating report

NODI - no discharge

NPDES – national pollutant discharge elimination system

PL – permit limit

POTW – publicly owned treatment works

RDL – required detection limit

SAR – semi-annual [pretreatment program] report

SIU - significant industrial user

SSO - sanitary sewer overflow

STP – sewage treatment plant

TCA - Tennessee code annotated

TDEC - Tennessee Department of Environment and Conservation

TIE/TRE – toxicity identification evaluation/toxicity reduction evaluation

TMDL - total maximum daily load

TRC - total residual chlorine

TSS – total suspended solids

WQBEL - water quality based effluent limit

# E. REPORTING

# 1. Monitoring Results

Monitoring results shall be recorded monthly and submitted monthly using NETDMR. Submittals shall be no later than 15 days after the completion of the reporting period. If NETDMR is not functioning, a completed DMR with an <u>original signature</u> shall be submitted to the following address:

STATE OF TENNESSEE
DEPARTMENT OF ENVIRONMENT AND CONSERVATION
DIVISION OF WATER RESOURCES
COMPLIANCE & ENFORCEMENT SECTION
William R. Snodgrass - Tennessee Tower
312 Rosa L. Parks Avenue, 11th Floor
Nashville, Tennessee 37243-1102

If NETDMR is not functioning, a copy of the completed and signed DMR shall be mailed to the Chattanooga Environmental Field Office (EFO) at the following address:

# STATE OF TENNESSEE DEPARTMENT OF ENVIRONMENT AND CONSERVATION DIVISION OF WATER RESOURCES Chattanooga Environmental Field Office 1301 Riverfront Parkway, Suite 206 Chattanooga, Tennessee 37402

A copy should be retained for the permittee's files. In addition, any communication regarding compliance with the conditions of this permit must be sent to the two offices listed above.

The first DMR is due on the 15th of the month following permit effectiveness.

DMRs and any other information or report must be signed and certified by a responsible corporate officer as defined in 40 CFR 122.22, a general partner or proprietor, or a principal municipal executive officer or ranking elected official, or his duly authorized representative. Such authorization must be submitted in writing and must explain the duties and responsibilities of the authorized representative.

The electronic submission of DMR data will be accepted only if formally approved beforehand by the division. For purposes of determining compliance with this permit, data approved by the division to be submitted electronically is legally equivalent to data submitted on signed and certified DMR forms.

# 2. Additional Monitoring by Permittee

If the permittee monitors any pollutant specifically limited by this permit more frequently than required at the location(s) designated, using approved analytical methods as specified herein, the results of such monitoring shall be included in the calculation and reporting of the values required in the DMR form. Such increased frequency shall also be indicated on the form.

# 3. Falsifying Results and/or Reports

Knowingly making any false statement on any report required by this permit or falsifying any result may result in the imposition of criminal penalties as provided for in Section 309 of the Federal Water Pollution Control Act, as amended, and in Section 69-3-115 of the Tennessee Water Quality Control Act.

# 4. Outlier Data

Outlier data include analytical results that are probably false. The validity of results is based on operational knowledge and a properly implemented quality assurance program. False results may include laboratory artifacts, potential sample tampering, broken or suspect sample containers, sample contamination or similar demonstrated quality control flaw.

Outlier data are identified through a properly implemented quality assurance program, and according to ASTM standards (e.g. Grubbs Test, 'h' and 'k' statistics). Furthermore, outliers

should be verified, corrected, or removed, based on further inquiries into the matter. If an outlier was verified (through repeated testing and/or analysis), it should remain in the preliminary data set. If an outlier resulted from a transcription or similar clerical error, it should be corrected and subsequently reported.

Therefore, only if an outlier was associated with problems in the collection or analysis of the samples and as such does not conform with the Guidelines Establishing Test Procedures for the Analysis of Pollutants (40 CFR §136), it can be removed from the data set and not reported on the Discharge Monitoring Report forms (DMRs). Otherwise, all results (including monitoring of pollutants more frequently than required at the location(s) designated, using approved analytical methods as specified in the permit) should be included in the calculation and reporting of the values required in the DMR form. You are encouraged to use "comment" section of the DMR form (or attach additional pages), in order to explain any potential outliers or dubious results.

### F. SCHEDULE OF COMPLIANCE

Full compliance and operational levels shall be attained from the effective date of this permit.

# **PART II**

# A. GENERAL PROVISIONS

# 1. Duty to Reapply

Permittee is not authorized to discharge after the expiration date of this permit. In order to receive authorization to discharge beyond the expiration date, the permittee shall submit such information and forms as are required to the Director of the Division of Water Resources (the "Director") no later than 180 days prior to the expiration date. Such applications must be properly signed and certified.

# 2. Right of Entry

The permittee shall allow the Director, the Regional Administrator of the U.S. Environmental Protection Agency, or their authorized representatives, upon the presentation of credentials:

- To enter upon the permittee's premises where an effluent source is located or where records are required to be kept under the terms and conditions of this permit, and at reasonable times to copy these records;
- b. To inspect at reasonable times any monitoring equipment or method or any collection, treatment, pollution management, or discharge facilities required under this permit; and

c. To sample at reasonable times any discharge of pollutants.

# 3. Availability of Reports

Except for data determined to be confidential under Section 308 of the Federal Water Pollution Control Act, as amended, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the offices of the Division of Water Resources. As required by the Federal Act, effluent data shall not be considered confidential.

# 4. Proper Operation and Maintenance

- a. The permittee shall at all times properly operate and maintain all facilities and systems (and related appurtenances) for collection and treatment which are installed or used by the permittee to achieve compliance with the terms and conditions of this permit. Proper operation and maintenance also includes adequate laboratory and process controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems, which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit. Backup continuous pH and flow monitoring equipment are not required.
- b. Dilution water shall not be added to comply with effluent requirements to achieve BCT, BPT, BAT and/or other technology-based effluent limitations such as those in State of Tennessee Rule 0400-40-05-.09.

# 5. Treatment Facility Failure

The permittee, in order to maintain compliance with this permit, shall control production, all discharges, or both, upon reduction, loss, or failure of the treatment facility, until the facility is restored or an alternative method of treatment is provided. This requirement applies in such situations as the reduction, loss, or failure of the primary source of power.

# 6. Property Rights

The issuance of this permit does not convey any property rights in either real or personal property, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of Federal, State, or local laws or regulations.

# 7. Severability

The provisions of this permit are severable. If any provision of this permit due to any circumstance, is held invalid, then the application of such provision to other circumstances and to the remainder of this permit shall not be affected thereby.

# 8. Other Information

If the permittee becomes aware that he failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Director, then he shall promptly submit such facts or information.

# B. CHANGES AFFECTING THE PERMIT

# 1. Planned Changes

The permittee shall give notice to the Director as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required only when:

- a. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in 40 CFR 122.29(b); or
- b. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants which are subject neither to effluent limitations in the permit, nor to notification requirements under 40 CFR 122.42(a)(1).

# 2. Permit Modification, Revocation, or Termination

- a. This permit may be modified, revoked and reissued, or terminated for cause as described in 40 CFR 122.62 and 122.64, Federal Register, Volume 49, No. 188 (Wednesday, September 26, 1984), as amended.
- b. The permittee shall furnish to the Director, within a reasonable time, any information which the Director may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Director, upon request, copies of records required to be kept by this permit.
- c. If any applicable effluent standard or prohibition (including any schedule of compliance specified in such effluent standard or prohibition) is established for any toxic pollutant under Section 307(a) of the Federal Water Pollution Control Act, as amended, the Director shall modify or revoke and reissue the permit to conform to the prohibition or to the effluent standard, providing that the effluent standard is more stringent than the limitation in the permit on the toxic pollutant. The permittee shall comply with these effluent standards or prohibitions within the time provided in the regulations that establish these standards or prohibitions, even if the permit has not yet been modified or revoked and reissued to incorporate the requirement.
- d. The filing of a request by the permittee for a modification, revocation, reissuance, termination, or notification of planned changes or anticipated noncompliance does not halt any permit condition.

# 3. Change of Ownership

This permit may be transferred to another party (provided there are neither modifications to the facility or its operations, nor any other changes which might affect the permit limits and conditions contained in the permit) by the permittee if:

- a. The permittee notifies the Director of the proposed transfer at least 30 days in advance of the proposed transfer date;
- b. The notice includes a written agreement between the existing and new permittees containing a specified date for transfer of permit responsibility, coverage, and liability between them; and
- c. The Director, within 30 days, does not notify the current permittee and the new permittee of his intent to modify, revoke or reissue, or terminate the permit and to require that a new application be filed rather than agreeing to the transfer of the permit.

Pursuant to the requirements of 40 CFR 122.61, concerning transfer of ownership, the permittee must provide the following information to the division in their formal notice of intent to transfer ownership: 1) the NPDES permit number of the subject permit; 2) the effective date of the proposed transfer; 3) the name and address of the transferor; 4) the name and address of the transferee; 5) the names of the responsible parties for both the transferor and transferee; 6) a statement that the transferor assumes responsibility for the subject NPDES permit; 7) a statement that the transferor relinquishes responsibility for the subject NPDES permit; 8) the signatures of the responsible parties for both the transferor and transferee pursuant to the requirements of 40 CFR 122.22(a), "Signatories to permit applications"; and, 9) a statement regarding any proposed modifications to the facility, its operations, or any other changes which might affect the permit limits and conditions contained in the permit.

# 4. Change of Mailing Address

The permittee shall promptly provide to the Director written notice of any change of mailing address. In the absence of such notice the original address of the permittee will be assumed to be correct.

# C. NONCOMPLIANCE

# 1. Effect of Noncompliance

All discharges shall be consistent with the terms and conditions of this permit. Any permit noncompliance constitutes a violation of applicable State and Federal laws and is grounds for enforcement action, permit termination, permit modification, or denial of permit reissuance.

# 2. Reporting of Noncompliance

# a. 24-Hour Reporting

In the case of any noncompliance which could cause a threat to public drinking supplies, or any other discharge which could constitute a threat to human health or the environment, the required notice of non-compliance shall be provided to the Division of Water Resources in the appropriate regional Field Office within 24-hours from the time the permittee becomes aware of the circumstances. (The regional Field Office should be contacted for names and phone numbers of environmental response personnel).

A written submission must be provided within five calendar days of the time the permittee becomes aware of the circumstances, unless this requirement is waived by the Director on a case-by-case basis. The permittee shall provide the Director with the following information:

- i. A description of the discharge and cause of noncompliance;
- ii. The period of noncompliance, including exact dates and times or, if not corrected, the anticipated time the noncompliance is expected to continue; and
- iii. The steps being taken to reduce, eliminate, and prevent recurrence of the noncomplying discharge.

# b. Scheduled Reporting

For instances of noncompliance which are not reported under subparagraph 2.a. above, the permittee shall report the noncompliance on the Discharge Monitoring Report. The report shall contain all information concerning the steps taken, or planned, to reduce, eliminate, and prevent recurrence of the violation and the anticipated time the violation is expected to continue.

# 3. Sanitary Sewer Overflow

- a. "Sanitary Sewer Overflow" means the discharge to land or water of wastes from any portion of the collection, transmission, or treatment system other than through permitted outfalls.
- b. Sanitary Sewer Overflows are prohibited.
- c. The permittee shall operate the collection system so as to avoid sanitary sewer overflows. No new or additional flows shall be added upstream of any point in the collection system, which experiences chronic sanitary sewer overflows (greater than 5 events per year) or would otherwise overload any portion of the system.
- d. Unless there is specific enforcement action to the contrary, the permittee is relieved of this requirement after: 1) an authorized representative of the Commissioner of the Department of Environment and Conservation has

approved an engineering report and construction plans and specifications prepared in accordance with accepted engineering practices for correction of the problem; 2) the correction work is underway; and 3) the cumulative, peak-design, flows potentially added from new connections and line extensions upstream of any chronic overflow point are less than or proportional to the amount of inflow and infiltration removal documented upstream of that point. The inflow and infiltration reduction must be measured by the permittee using practices that are customary in the environmental engineering field and reported in an attachment to a Monthly Operating Report submitted to the regional TDEC Field Office. The data measurement period shall be sufficient to account for seasonal rainfall patterns and seasonal groundwater table elevations.

e. In the event that more than five (5) sanitary sewer overflows have occurred from a single point in the collection system for reasons that may not warrant the self-imposed moratorium or completion of the actions identified in this paragraph, the permittee may request a meeting with the Division of Water Resources field office staff to petition for a waiver based on mitigating evidence.

# 4. Upset

- a. "Upset" means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.
- b. An upset shall constitute an affirmative defense to an action brought for noncompliance with such technology-based permit effluent limitations if the permittee demonstrates, through properly signed, contemporaneous operating logs, or other relevant evidence that:
  - i. An upset occurred and that the permittee can identify the cause(s) of the upset;
  - ii. The permitted facility was at the time being operated in a prudent and workman-like manner and in compliance with proper operation and maintenance procedures;
  - iii. The permittee submitted information required under "Reporting of Noncompliance" within 24-hours of becoming aware of the upset (if this information is provided orally, a written submission must be provided within five days); and
  - iv. The permittee complied with any remedial measures required under "Adverse Impact."

# 5. Adverse Impact

The permittee shall take all reasonable steps to minimize any adverse impact to the waters of Tennessee resulting from noncompliance with this permit, including such accelerated or additional monitoring as necessary to determine the nature and impact of the noncomplying discharge. It shall not be a defense for the permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.

# 6. Bypass

- a. "*Bypass*" is the intentional diversion of wastewater away from any portion of a treatment facility. "Severe property damage" means substantial physical damage to property, damage to the treatment facilities, which would cause them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
- b. Bypasses are prohibited unless the following 3 conditions are met:
  - The bypass is unavoidable to prevent loss of life, personal injury, or severe property damage;
  - ii. There are not feasible alternatives to bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment down-time. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass, which occurred during normal periods of equipment down-time or preventative maintenance;
  - iii. The permittee submits notice of an unanticipated bypass to the Division of Water Resources in the appropriate environmental assistance center within 24-hours of becoming aware of the bypass (if this information is provided orally, a written submission must be provided within five days). When the need for the bypass is foreseeable, prior notification shall be submitted to the Director, if possible, at least 10 days before the date of the bypass.
- c. Bypasses not exceeding limitations are allowed **only** if the bypass is necessary for essential maintenance to assure efficient operation. All other bypasses are prohibited. Allowable bypasses not exceeding limitations are not subject to the reporting requirements of 6.b.iii, above.

# 7. Washout

a. For domestic wastewater plants only, a "washout" shall be defined as loss of Mixed Liquor Suspended Solids (MLSS) of 30.00% or more. This refers to the MLSS in the aeration basin(s) only. This does not include MLSS decrease due to

- solids wasting to the sludge disposal system. A washout can be caused by improper operation or from peak flows due to infiltration and inflow.
- b. A washout is prohibited. If a washout occurs the permittee must report the incident to the Division of Water Resources in the appropriate regional Field Office within 24-hours by telephone. A written submission must be provided within 5 days. The washout must be noted on the discharge monitoring report. Each day of a washout is a separate violation.

# D. LIABILITIES

# 1. Civil and Criminal Liability

Except as provided in permit conditions for "Bypass," "Overflow," and "Upset," nothing in this permit shall be construed to relieve the permittee from civil or criminal penalties for noncompliance. Notwithstanding this permit, the permittee shall remain liable for any damages sustained by the State of Tennessee, including but not limited to fish kills and losses of aquatic life and/or wildlife, as a result of the discharge of wastewater to any surface or subsurface waters. Additionally, notwithstanding this Permit, it shall be the responsibility of the permittee to conduct its wastewater treatment and/or discharge activities in a manner such that public or private nuisances or health hazards will not be created.

# 2. Liability Under State Law

Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties established pursuant to any applicable State law or the Federal Water Pollution Control Act, as amended.

# **PART III**

# **OTHER REQUIREMENTS**

# A. TOXIC POLLUTANTS

The permittee shall notify the Division of Water Resources as soon as it knows or has reason to believe:

- 1. That any activity has occurred or will occur which would result in the discharge on a routine or frequent basis, of any toxic substance(s) (listed at 40 CFR 122, Appendix D, Table II and III) which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels":
  - a. One hundred micrograms per liter (100 ug/l);

- b. Two hundred micrograms per liter (200 ug/l) for acrolein and acrylonitrile; five hundred micrograms per liter (500 ug/l) for 2,4-dinitrophenol and for 2-methyl-4,6-dinitrophenol; and one milligram per liter (1 mg/L) for antimony;
- c. Five (5) times the maximum concentration value reported for that pollutant(s) in the permit application in accordance with 122.21(g)(7); or
- d. The level established by the Director in accordance with 122.44(f).
- 2. That any activity has occurred or will occur which would result in any discharge, on a non-routine or infrequent basis, of a toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels":
  - a. Five hundred micrograms per liter (500 ug/l);
  - b. One milligram per liter (1 mg/L) for antimony;
  - c. Ten (10) times the maximum concentration value reported for that pollutant in the permit application in accordance with 122.21(g)(7); or
  - d. The level established by the Director in accordance with 122.44(f).

# B. REOPENER CLAUSE

If an applicable standard or limitation is promulgated under Sections 301(b)(2)(C) and (D), 304(B)(2), and 307(a)(2) and that effluent standard or limitation is more stringent than any effluent limitation in the permit or controls a pollutant not limited in the permit, the permit shall be promptly modified or revoked and reissued to conform to that effluent standard or limitation.

# C. PLACEMENT OF SIGNS

Within sixty (60) days of the effective date of this permit, the permittee shall place and maintain a sign(s) at each outfall and any bypass/overflow point in the collection system. For the purposes of this requirement, any bypass/overflow point that has discharged five (5) or more times in the last year must be so posted. The sign(s) should be clearly visible to the public from the bank and the receiving stream or from the nearest public property/right-of-way, if applicable. The minimum sign size should be two feet by two feet (2' x 2') with one inch (1") letters. The sign should be made of durable material and have a white background with black letters.

The sign(s) are to provide notice to the public as to the nature of the discharge and, in the case of the permitted outfalls, that the discharge is regulated by the Tennessee Department of Environment and Conservation, Division of Water Resources. The following is given as an example of the minimal amount of information that must be included on the sign:

TREATED INDUSTRIAL WASTEWATER
Booker T. Washington State Park
(Permittee's Phone Number)
NPDES Permit NO. TN0064840
TENNESSEE DIVISION OF WATER RESOURCES
1-888-891-8332 ENVIRONMENTAL FIELD OFFICE - Chattanooga

INDUSTRIAL STORM WATER RUNOFF
Booker T. Washington State Park
(Permittee's Phone Number)
NPDES Permit NO. TN0064840
TENNESSEE DIVISION OF WATER RESOURCES
1-888-891-8332 ENVIRONMENTAL FIELD OFFICE - Chattanooga

# D. ANTIDEGRADATION

Pursuant to the Rules of the Tennessee Department of Environment and Conservation, Chapter 0400-40-03-.06, titled "Tennessee Antidegradation Statement," which prohibits the degradation of exceptional Tennessee waters and the increased discharges of substances that cause or contribute to impairment, the permittee shall further be required, pursuant to the terms and conditions of this permit, to comply with the effluent limitations and schedules of compliance required to implement applicable water quality standards, to comply with a State Water Quality Plan or other state or federal laws or regulations, or where practicable, to comply with a standard permitting no discharge of pollutants.

# **RATIONALE**

# **Booker T. Washington State Park**

NPDES PERMIT NO. TN0064840
Chattanooga, Hamilton County, Tennessee

Permit Writer: Ms. Maybelle T. Sparks

# I. DISCHARGER

**Booker T. Washington State Park** 

**5801 Champion Road** 

Chattanooga, Hamilton County, Tennessee

Site Longitude: -85.177023 Site Latitude: 35.107885

**Official Contact Person:** 

Robert Thomas Park Ranger (423) 894-4955

**Nature of Business:** 

Amusement and Recreation Services, NEC. Swimming Pool.

SIC Code(s): 7999

Industrial Classification: Secondary w/o ELG

Discharger Rating: Minor

### II. PERMIT STATUS

Issued July 31, 2011
Expired August 31, 2016
Application for renewal received August 1, 2016

# **Watershed Scheduling**

**Environmental Field Office: Chattanooga** 

Primary Outfall Longitude: -85.178889 Primary Outfall Latitude: 35.111944

Hydrocode: 06020001 Watershed Group: 1

Watershed Identification: Tennessee River (Meigs & Rhea County)

**Target Reissuance Year: 2021** 

# III. FACILITY DISCHARGES AND RECEIVING WATERS

Booker T. Washington State Park discharges swimming pool filter backwash and storm water through Outfall 001 to Tennessee River at mile 473.5. Appendix 1 summarizes facility discharges and the receiving stream information for Outfall 001.

# IV. APPLICABLE EFFLUENT LIMITATIONS GUIDELINES

There are no EPA effluent guidelines for the discharges from this facility. Standards of performance are therefore established in accordance with existing state regulations using available treatability information.

# V. PREVIOUS PERMIT LIMITS AND MONITORING REQUIREMENTS

Appendix 2 lists the permit limitations and monitoring requirements as defined in the previous permit.

# VI. HISTORICAL MONITORING AND INSPECTION

A summary of the data reported on Discharge Monitoring Report forms during the previous permit term is summarized below.

	Flow		Suspended Solids			Effluent (mg/l)			
	(MGD)		Influent	Effluent (mg/l)		Settleable	р	Н	Cl <sub>2</sub>
	Monthly	Daily	(mg/l)	Monthly	Daily	Solids	(std.	units)	Daily
	Average	Max		Average	Max	(ml/l)	Min	Max	Max
Limits	Report	Report	Report			0.5	6.0	9.0	
Summer					40				2.00
Winter					40				2.00
Average	2400.000	3600.000			417	12.0	8.4	8.2	0.25
Maximum	3600.000	3600.000			700	23.0	9.0	8.2	0.37
Minimum	1200.000	3600.000			6	0.1	8.0	8.1	0.07
+ = Exceedence					2	2			
Date									
May/12	1200.000				6	0.1	9.0		0.07
Jun/12	3600.000	3600.000			546 +	13.0 +	8.0	8.2	0.31
Jul/12					700 +	23.0 +	8.1	8.1	0.37

During the previous permit term, the Division's personnel from the Chattanooga Environmental Field Office performed a Compliance Evaluation Inspection (CEI) of the Booker T. Washington State Park. The CEI was performed by Mr. Edward Casavant on September 4, 2013. The inspection report lists the following violations and requested/required actions:

# Records and Reports:

The facility has maintained records of lab results for the permit on-site. According to our Enforcement Section, DMRs were sent to their office for 2011 and 2012 however, these reports were not sent to the Chattanooga Field Office. DMR's are to be sent to both offices in the future. The Enforcement Section for the Water Resources Division is sending you a copy of the DMR report by email due to indication that no one presently at the park was aware of these reports. Once you have received a copy of the DMR and you have any questions, feel free to call us.

# Facility Site Review:

Booker T. Washington State Park is a state park with an Olympic sized swimming pool and a children's wading pool. The pool is open from early summer to early September. The pool has a dedicated auxiliary building that houses the pool treatment system and backwash filters. Pool chemicals and filters are stored in an area within the pool treatment building. A dedicated pipe runs underground from inside the pool treatment building to Outfall 001.

The park has a NPDES permit for the filter backwash from the swimming pool and storm water to one outfall. The sample is collected at Outfall 1 discharge point into the Tennessee River. Facility housekeeping and maintenance is excellent. No visible signs of pollution were noted at the outfall or at the treatment building.

# Effluent/ Receiving Waters:

The permitted outfall location was visually inspected during the CEI. The outfall sign was in place and legible. No discharge from Outfall 001 was observed during the time of inspection. There were no visible sheen, color contrast, or foam at the discharge point into receiving stream.

# Operation and Maintenance:

The facility has good housekeeping. There was no observable debris on the ground within perimeter fencing. The swimming pool filtering system appeared to be in good condition and the system is stored under roof inside a dedicated building.

# Self-Monitoring Program:

The facility performs the water sample collection and sends it to Technical Laboratories. Chain of custody is followed. Samples are taken at discharge. Storm water areas were clean.

### Storm Water:

There are no visual signs of pollutants in the storm water system.

# Pollution prevention:

The facility has good pollution prevention.

# Requested Actions

Follow through with submitting the facilities DMRs and sending them to the Chattanooga Field Office as well as the address listed on the DMR. DMRs are to be submitted to this office (State

of Tennessee Department of Envirorunent and Conservation, Division of Water Resources, 540 McCallie Avenue, Chattanooga TN 37402, and the address for the Enforcement Office for the division of Water Resources as indicated on the DMR.

# VII. PERMIT LIMITS AND MONITORING REQUIREMENTS

The proposed permit limits have been selected by determining a technology-based limit and evaluating if that limit protects the water quality of the receiving stream. If the technology-based limit would cause violations of water quality, the water quality-based limit is chosen. The technology-based limit is determined from EPA effluent limitations guidelines if applicable (see Part IV); or from State of Tennessee maximum effluent limits for effluent limited segments per Rule 0400-40-05-.08. Note that in general, the term "anti-backsliding" refers to a statutory provision that prohibits the renewal, reissuance, or modification of an existing NPDES permit that contains effluents limits, permit conditions, or standards that are less stringent than those established in the previous permit.

# **Flow**

Monitoring of flow quantifies the load of pollutants to the stream. Flow shall be reported in Million Gallons per Day (MGD) and monitored at the time of sample collection.

# Total Suspended Solids (TSS) and Settleable Solids

Total Suspended Solids and Settleable Solids are general indicators of the quality of a wastewater and will be limited in this permit. The State of Tennessee Water Quality Standards for the protection of Fish & Aquatic Life [Chapter 0400-40-03-.03(3) (c)] state there shall be no distinctly visible solids, scum, foam, oily slick, or the formation of slimes, bottom deposits or sludge banks of such size or character that may be detrimental to fish and aquatic life in the receiving stream.

The TSS limit of 40 mg/L daily maximum concentration and settleable solids limit of 0.5 ml/l daily maximum concentration will provide protection of water quality in the receiving stream. Considering the nature of wastewater collection and discharge system, the sample type will be grab.

# <u>Н</u>д

According to the State of Tennessee Water Quality Standards [Chapter 0400-40-03-.03(3) (b)], the pH for the protection of Fish and Aquatic Life shall lie within the range of 6.0 to 9.0 and shall not fluctuate more than 1.0 unit in this range over a period of 24-hours. Considering that the receiving stream will provide some buffering capacity, effluent limitation for pH will be retained in a range 6.0 to 9.0. The sample type will be grab.

# **Total Residual Chlorine**

The facility discharges swimming pool water that can contain total residual chlorine left over from the disinfection process. Since the facility discharges to the Tennessee River with a

1Q10 flow rate of 3491 MGD, the permit limit of 2.0 mg/L is based on the TRC that will be left over from the correct application of chlorine to swimming pool water. The mass balance for water quality verification is the below listed formula.

0.019 mg/L(0.009 MGD + 3491 MGD) = 0.0 mg/L (3491 MGD) + Effluent Conc. (0.009)

Acute Effluent Concentration = 7370 mg/L

0.011 mg/L(0.009 MGD + 3491 MGD) = 0.0 mg/L (3491 MGD) + Effluent Conc. (0.009)

Chronic Effluent Concentration = 4267 mg/L

The acceptable methods for analysis of TRC are any methods specified in Title 40 CFR, Part 136 as amended. The method detection level (MDL) for TRC shall not exceed 0.05 mg/l unless the permittee demonstrates that its MDL is higher. The permittee shall retain the documentation that justifies the higher MDL and have it available for review upon request. In cases where the permit limit is less that the MDL, the reporting of TRC at less than the MDL shall be interpreted to constitute compliance with the permit limit.

# VIII. ANTIDEGRADATION

Tennessee's Antidegradation Statement is found in the Rules of the Tennessee Department of Environment and Conservation, Chapter 0400-40-03-.06. It is the purpose of Tennessee's standards to fully protect existing uses of all surface waters as established under the Act.

Stream determinations for this permit action are associated with the waterbody segment identified by the division as segment ID# TN06020001020\_1000.

The Department has made a determination of the receiving waters associated with the subject discharge(s) and has found the receiving stream to be an available conditions water. Additionally, this water is fully supporting of its designated uses. The Department has maintained, and shall continue to assess, the water quality of the stream to assure that the water quality is adequate to protect the existing uses of the stream fully, and to assure that there shall be achieved the highest statutory and regulatory requirements for all new and existing point sources and all cost-effective and reasonable best management practices for nonpoint source control.

# IX. PERMIT DURATION

The proposed limitations meet the requirements of Section 301(b)(2)(A), (C), (D), (E), and (F) of the Clean Water Act as amended. It is the intent of the division to organize the future issuance and expiration of this particular permit such that other permits located in the same watershed and group within the State of Tennessee will be set for issuance and expiration at the same time. In order to meet the target reissuance date for the Tennessee River (Meigs & Rhea County) watershed and following the directives for the Watershed Management Program initiated in January, 1996, the permit will be issued to expire in 2021.

# **APPENDIX 1**

# **FACILITY DISCHARGES AND RECEIVING WATERS**

# FACILITY DISCHARGES AND RECEIVING WATERS

	LONGITUDE	LATITUDE	
	86-19-15	35-30-45	]
LOW		DISCHARGE	
IGD)		SOURCE	
0090	Pool Filter Backwa	ash Water and Sto	orm Water

OUTFALL 001

FLOW	DISCHARGE
(MGD)	SOURCE
0.0090	Pool Filter Backwash Water and Storm Water
0.0090	TOTAL DISCHARGE

RECEIVING STREAM DISCHARGE ROUTE						
Tennessee River at mile 473.5						
STREAM LOVV	7Q10	1 Q10	30 Q5			
FLOVV(CF8)* 7790.0 5400.0 12000.0						
(MGD)	5036.2	3491.1	7758.0			

STREAM USE CLASSIFICATIONS (VIATER QUALITY)										
FISH & RECREATION IRRIGATION LIVESTOCK & DOMESTIC										
AQUATICLIFE			WILDLIFE	WATER SUPPLY						
X	X	X	Х	Х						
INDUSTRIAL	NAVIGATION									

Treatment Sand Filter

Reference: Flow Duration and Low Flows of Tennessee Streams through 1992 by George S. Outlaw and Jess D. Weaver. Water Resources Investigations Report 95-4293 prepared by the U.S. Geological Survey in Cooperation with the Tennessee Department of Environment and Conservation and the Tennessee Valley Authority. Nashville, Tennessee, 1996, p. 66.

# **APPENDIX 2**

# PREVIOUS PERMIT LIMITS AND MONITORING REQUIREMENTS

# PERMIT LIMITS

### OUTFALL 001

		EFFLUENT I	MONITORING			
	MON	THLY	DA	ILY	REQUIREMENTS	
EFFLUENT	AVG. CONC.	AVG. AMNT.	MAX. CONC.	MAX. AMNT.	MSRMNT.	SAMPLE
CHARACTERISTIC	(figm)	(biday)	(figm)	(biday)	FRQNCY.	TYPE
FLOW	Report (MGD) *		Report (MGD) *		1/Discharge	Instantaneous
pH**		Range (	8.0 - 9.0		1/Discharge	Grab
TOTAL SUSPENDED SOLIDS (TSS)			40.0	-	1/Discharge	Grab
SOLIDS, SETTLEABLE			0.5 ml/l		1/Discharge	Grab
CHLORINE, TOTAL RESIDUAL (TRC) ***			2.0	-	1/Discharge	Grab =

Flow shall be reported in Million Gallons per Day (MGD).
 pH and TRC analyses shall be performed within fifteen (15) minutes of sample collection.

The acceptable methods for detection of total residual chibrine are any methods specified in 40 CFR Part 136 that reach a detection level allowing accurate evaluation of compilance with the permit limits. The required analytical quantitation level for TRC is the permit limit or 0.05 mg/L, whichever is lower. In cases where there appears to be matrix interferences, and the permit limit is less than 0.05, the permittee may request approval for using 0.05 mg/L as the analytical quantitation level that shall be used for compilance evaluations. A quantitation level other than 0.05 mgL may be appropriate, but the permittee will not be approved to use it without supporting data for the wastewater in question. A request to use 0.05 mg/L or an atternate compliance evaluation detection level must be submitted to the regional TN Environmental Asistance Center and to the Enforcement and Compliance Section. Use of any detection level higher than the permit limits for evaluating compliance shall not be done without prior approval from the Division.

# **APPENDIX 3**

# PERMIT LIMITS AND MONITORING REQUIREMENTS

# PERMIT LIMITS

### OUTFALL 001

		EFFLUENT I	MONITORING			
	MON	THLY	DA	ILY	REQUIREMENTS	
EFFLUENT	AVG.CONC	AVG. AMNT.	MAX. CONC.	MAX. AMNT.	MSRMNT.	SAMPLE
CHARACTERISTIC	(figm)	(biday)	(figm)	(b/day)	FRQNCY.	TYPE
FLOW	Report	(MGD) *	Report (MGD) *		1/Discharge	Instantaneous
pH**		Range (	6.0 - 9.0		1/Discharge	Grab
TOTAL SUSPENDED SOLIDS (TSS)			40.0	-	1/Discharge	Grab
SOLIDS, SETTLEABLE			0.5 ml/l		1/Discharge	Grab
CHLORINE, TOTAL RESIDUAL (TRC) ***	-		2.0	-	1/Discharge	Grab =

MTS TN0064840.doc

Flow shall be reported in Millon Gallons per Day (MGD). pH and TRC analyses shall be performed within fifteen (15) minutes of sample collection.